MONTANA BOARD OF PUBLIC EDUCATION



NEW MEMBER ORIENTATION MANUAL 2023

BOARD OF PUBLIC EDUCATION

Handbook Index

SECTION I	BOARD OF PUBLIC EDUCATION
Tab 1	Membership List General Board of Education Information Board Staff Mission Statement and Goals Organizational Chart for BPE Meeting Dates Annual Agenda Calendar Officers and Committees
Tab 2	Statutes Affecting Board Responsibility Court Cases Involving the Board
Tab 3	Administrative Code Index/Roles and Responsibilities
Tab 4	Bylaws
Tab 5	Travel Information and Forms

SECTION II	MONTANA SCHOOL FOR THE DEAF AND BLIND
Tab 6	Foundation Information & Membership List Foundation Bylaws
Tab 7	MSDB Staff

SECTION III CERTIFICATION STANDARDS AND PRACTICES ADVISORY COUNCIL (CSPAC)

Tab 8Council Membership
Meeting Dates
Mission Statement
Professional Educators Code of Ethics
Enabling Legislation
Council Bylaws

Tab 1

Section I Board of Public Education (BPE)

MONTANA BOARD OF PUBLIC EDUCATION

The Board of Public Education was created by the Montana Constitution of 1972 to exercise general supervision over the elementary and secondary schools of the state. The Board consists of seven members appointed by the Governor and confirmed by the Senate to staggered seven-year terms. By statute the Governor must appoint members to the Board so that not more than four may be from one of the two commission districts and not more than four may be affiliated with the same political party. The Governor, the Superintendent of Public Instruction, and the Commissioner of Higher Education are ex-officio, non-voting members of the Board. In 1978 the Board added a student representative who is elected by the executive committee of the Montana Association of Student Councils to a one-year term. The Board maintains offices in Helena.

The Board is vested with constitutional rule-making authority which is self-executing and independent from any power that is delegated to the Board by the Legislature. The Board of Public Education meets with the Board of Regents two times a year to form the Board of Education with responsibilities for long-range planning of the state's educational system.

In addition to the constitutional mandate to exercise general supervision of the schools, the Board is assigned specific responsibilities by the Montana Legislature. A partial list of duties requires the Board to:

- adopt standards of accreditation for Montana schools and establish the accreditation status of each school;
- effect a uniform system of teacher certification, including the accreditation of the teacher and administrator training programs;
- consider the suspension or revocation of teacher certificates and hear appeals from the denial of teacher certificates;
- administer and order the distribution of state equalization aid;
- adopt policies for the special education of handicapped and gifted and talented students; and
- act as the governing agency for the Montana School for the Deaf and Blind.

BOARD MEMBERS Term Expires

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2/1/27	Tim Tharp timtharpmt@gmail.com	PO Box 215 Savage, MT 59262	С	406-788-3168
2/1/28	Susie Hedalen Vice Chair <u>saillake.ds@gmail.com</u>	391 Stagecoach Lane Townsend, MT 59644	C	406-465-3531
2/1/29	Renee Rasmussen Renee.rasmussen.mt@gmail.com	3 Skyline Dr Clancy, MT 59635	С	406-949-3126
2/1/30	Ron Slinger <u>SlingerR@milescc.edu</u>	116 Atlantic Ave Unit 41 Miles City, MT 59301	С	406-874-6158 303-579-7452
STUDENT REP	PRESENTATIVE			
6/1/23	Charles Fox <u>charlesfox04@gmail.com</u>	1195 Mendocino Dr. Helena, MT 59601		
EX OFFICIO M	1EMBERS			
Greg Gianforte Governor		Room 204, State Capitol PO Box 200801 Helena, MT 59620-0801	O F	406-444-3311 406- 444-5529
Elsie Arntzen State Superintene Office of Public		1227 11 th Avenue, 2 nd Floor PO Box 202501 Helena, MT 59620-2501	O F	406-444-5658 406-444-9299
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Julie Balsam Administrative Assistant jbalsam@mt.gov The head of OPI (Office of Public Instruction) is the elected State Superintendent of Public Instruction. To illustrate, the Board of Public Education orders the distribution of the state BASE aid to schools and the Superintendent of Public Instruction distributes the BASE aid. The elected Superintendent of Public Instruction makes accreditation recommendations to the Board of Public Education as part of his/her general supervision responsibilities of K-12 schools.

Local School District Boards of Trustees were created by Article X Section 8 of the Montana Constitution and are vested with the powers of local supervision and control of schools in their respective school districts. In Montana there currently exist 432 separate school districts consisting of 826 schools and a student population of 144,129 K-12 students. The local school boards govern their individual districts within the confines of the Board of Public Education's chapters of the accreditation standards.

The Board of Public Education values its proactive association with the state legislature in its current involvement with the Education and Local Government Interim Committee. Board members are represented on the K-12 Subcommittee. The Board has actively been involved in the past three interim studies regarding school funding. It was a Board position paper on a holistic approach to school governance and funding which caused the drafting of HB 736 of the 53rd Legislative Session establishing the School Renewal Commission. This interim commission proposed changes and new provisions regarding several components of K-12 public education in Montana including revenue available, school district governance, methods of funding, and roles of state and federal governments. It was recommendation #10 of this commission which recommended the benefits of expanding kindergarten services to full-time as a way to improve student learning and achievement and the eventual improvement of graduation rates in Montana.

CERTIFICATION STANDARDS AND PRACTICES ADVISORY COUNCIL

The Certification Standards and Practices Advisory Council (CSPAC) was established by the Montana Legislature in 1987. Its members are appointed by the Board of Public Education. Members serve three-year terms.

Mission Statement

The mission of the Certification Standards and Practices Advisory Council is to study and to make recommendations to the Board of Public Education on certification issues concerning teachers, administrators, and specialists; professional standards and ethical conduct; the status and efficacy of approved teacher education programs in Montana; and policies related to the denial, suspension, and revocation of educator certification and the appeals process.

MACIE

There is the Montana Advisory Council for Indian Education (MACIE) to advise the Board and the Superintendent of Public Instruction on matters related to Indian education. The purpose of the Council is to:

MONTANA BOARD OF PUBLIC EDUCATION

"...provide for more effective and meaningful participation by Indian people in planning, implementation, and administration of relevant educational services and programs under the authority of local school boards."

The council is composed of representatives of the eleven tribal groups in Montana and other groups working in the interest of Indian people.

CONTACT US

Board of Public Education Staff

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Board of Public Education Strategic Plan 2022-2023

MISSION STATEMENT:

The Board of Public Education has a mission statement as directed by the Montana Constitution, which states, "There is a board of public education to exercise general supervision over the public school system and such other public educational institutions as may be assigned by law". The Board of Public Education was established to supervise, serve, maintain, and strengthen Montana's system of free quality public elementary and secondary schools.

STRATEGIC PLAN:

- 1. Exercise the Board's constitutional and statutory authority to improve Montana's education system.
 - Work with constitutional education authorities to ensure they understand and respect the constitutional authority of the Board of Public Education.
 - Collaborate with constitutional education authorities around initiatives to improve and support public education in Montana.
 - Promote and maintain a transparent and open public participation process.

2. Promote a safe learning environment.

- Work with education partners to help school districts navigate federal and state regulations and funding.
- Assign the Executive Director and a Board of Public Education representative to participate in the Montana School Safety Advisory Committee meetings.

3. Evaluate and adopt the Board's accreditation standards to ensure they are contemporary and effective to improve quality education for all Montana students.

- Maintain the Board's commitment to rigorous standards and assessments, and support flexibilities within the current frameworks.
- Collaborate with education partners in support of drafting and implementing state standards, including efforts around licensing, content, transportation, assessment, accreditation, educator preparation programs, and other standards under the Board of Public Education's purview.

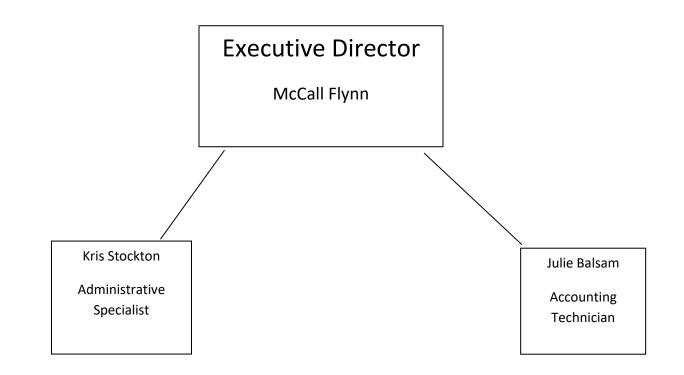
4. Foster quality teaching and administration.

- Work with legislators and other entities to ensure they understand the roles and responsibilities of the Board of Public Education.
- Adopt revisions to the Administrative Rules of Montana that are within the Board of Public Education's authority.
- Work with partners in P-12 and higher education to coordinate recruitment and retention efforts of teachers, staff, and school leaders.
- Receive guidance from the Certification Standards and Practices Advisory Council and take action on its recommendations, when appropriate.

- 5. Support the preparation of all Montana students for employment, post-secondary education, and civic life.
 - Work to support and expand pathways to career and life success through dual enrollment, internships, work-based learning, etc.
 - Collaborate with the Montana Digital Academy to support online instruction for students.
 - Plan and prepare for the Board of Education meetings to support P-20 priorities and adopt a unified education budget.
 - Receive guidance from the Montana Advisory Council for Indian Education and take action on its recommendations, when appropriate.
- 6. Recognize and fulfill the Board's statutory obligation to the Montana School for the Deaf and Blind.
 - Hire, support, and evaluate the Superintendent of the Montana School for the Deaf and Blind (MSDB).
 - Support and act on personnel items, out of state travel requests, policies, and other items.
 - Assign the Executive Director and MSDB liaison to participate in the Montana School for the Deaf and Blind Foundation meetings.

ORGANIZATIONAL CHART BOARD OF PUBLIC EDUCATION

2022



APPROVED BOARD OF PUBLIC EDUCATION

2022 SCHEDULE

January 13-14, 2022 (virtual?)

March 10-11, 2022 (w/BOR)

May 12-13, 2022

July 14-15, 2022 (Joint CSPAC meeting)

September 15-16, 2022

November 17-18, 2022 (w/BOR)

Helena, MT

Helena, MT

Great Falls, MT

Helena, MT

Helena, MT

Bozeman, MT

BOARD OF PUBLIC EDUCATION

2023 SCHEDULE

January 12-13, 2023 (virtual?)	Helena, MT
March 9-10, 2023 (w/BOR)	Helena, MT
May 11-12, 2023	Great Falls, MT
July 13-14, 2023(Joint CSPAC Meeting)	Helena, MT
September 14-15, 2023	Helena, MT
November 16-17, 2023 (w/BOR)	Missoula, MT

BOARD OF PUBLIC EDUCATION

ANNUAL AGENDA CALENDAR January 2023 – November 2023

(Proposed items from OPI are in italics - C symbolizes Consent Agenda)

January 12-13, 2023 – Helena

Exiting Board Member – Last Meeting and Recognition MSDB Superintendent Contract Extension Transportation Report MACIE Update Assessment Update Federal Update Accreditation Report Teacher Licensure Report Qualify Transformational Learning & Advanced Opportunity Grant Applications Critical Quality Educator Shortage Area Report

March 9-10, 2023- Helena

Assessment Update Federal Update Accreditation Report Annual School Food Services Report Approve Annual Reports Transformational Learning and Advanced Opportunity Grants MACIE Update Approval of MSDB School Calendar

May 11-12, 2023- Great Falls

CSPAC Appointments Student Representative Last Meeting & Recognition Approve K-12 Schools Payment Schedule Assessment Update Draft – CAEP MOU Accreditation Report Variance to Standards Requests & Renewals Federal Update MACIE Update MCDE Update **Executive Director Performance Evaluation**

July 12-14, 2023 - Helena

Strategic Planning Meeting CSPAC/BPE Joint Meeting CSPAC Annual Report MACIE Update Approve MSDB/Golden Triangle Co-op Annual HISET Report Approve CAEP - MOU Annual Special Education Report Assessment Update Federal Update Educator Preparation Program Report OPI Staffing Report Accreditation Report

September 14-15, 2023 - Helena

Election of Board Officers Set Yearly Board Meeting Calendar - C Set Annual Agenda Calendar – C MACIE Update Digital Academy Update Assessment Update Federal Update MACIE Renewal (Even Years) MSDB Superintendent Evaluation - preview

November 16-17, 2023 - Missoula

MCDE Update MACIE Update Assessment Update Federal Update Variance to Standards Requests & Renewals Accreditation Report Youth Risk Behavior Survey Update (Odd Years) Annual Renewal Unit Providers List MSDB Superintendent Performance Evaluation & Contract Extension Discussion

Approved September 2022

Board of Public Education Committee Assignments 2023

STANDING COMMITTEES

Executive Committee

Madalyn Quinlan, Chair Susie Hedalen, Vice Chair McCall Flynn, Executive Director

Accreditation Committee

Tim Tharp, Chair Anne Keith, Member Madalyn Quinlan, Ex-Officio Member

Licensure Committee

Susie Hedalen, Chair Ron Slinger, Member Madalyn Quinlan, Ex-Officio Member

MSDB Committee

Renee Rasmussen, Chair Madalyn Quinlan, Ex-Officio Member

Legislative Committee

Renee Rasmussen, Chair Jane Hamman, Member Madalyn Quinlan, Ex-Officio Member

Assessment Committee

Anne Keith, Chair Renee Rasmussen, Member Madalyn Quinlan, Ex-Officio Member

Education Interim Committee

Jane Hamman, Chair Ron Slinger, Member Madalyn Quinlan, Ex-Officio Member

ADVISORY GROUP LIAISONS

CSPAC – TBD MACIE – Susie Hedalen Montana Digital Academy – McCall Flynn Montana School Safety AC – McCall Flynn Montana Early Childhood AC – McCall Flynn

Board of Public Education – Assigned February 2023

Tab 2

		Board of Public Education's Duties and Rulemaking Authority
Citation	Section Heading	Duties/Rulemaking Authority
		Constitution of Montana Article X Education and Public Lands
	1	Section 9.
Mont. Const. Art. X, sec. 9 ^	Boards of education	Boards of education. (1) There is a state board of education composed of the board of regents of higher education and the board of public education. It is responsible for long-range planning, and for coordinating and evaluating policies and programs for the state's educational systems. It shall submit unified budget requests. A tie vote at any meeting may be broken by the governor, who is an ex officio member of each component board. (3) (a) There is a board of public education to exercise general supervision over the public school system and such other public educational institutions as may be assigned by law. Other duties of the board shall be provided by law. (b) The board consists of seven members appointed by the governor, and confirmed by the senate, to overlapping terms as provided by law. The governor, commissioner of higher education and state superintendent of public instruction shall be ex officio non-voting members of the board.
		Title 2. Government Structure and Administration
		Chapter 15. Executive Branch Officers and Agencies
<u>2-15-122, MCA</u>	Creation of advisory councils	The board of public education may create advisory councils, which shall serve at their pleasure, without the approval of the governor.
<u>2-15-1507, MCA</u>	Board of public education	
<u>2-15-1508, MCA</u>	Appointments to board of public education and board of regents conditions vacancy	
<u>2-15-1522, MCA</u>	Certification standards and practices advisory council	The board of public education shall select and appoint the members by June 1. If a vacancy occurs on the council, the board of public education shall appoint a person from the category of membership, as provided in subsection (2), in which the vacancy has occurred to serve the unexpired term.
		Chapter 18. State Employee Classification, Compensation, and Benefits
<u>2-18-103, MCA</u>	Officers and employees excepted	
<u>2-18-701, MCA</u>	Definitions	
		Title 5. Legislative Branch
		Chapter 5. Legislative Procedures
<u>5-5-224, MCA</u>	Education and local government interim committee	
		Title 17. State Finance
	1	Chapter 5. Public Bond Issues
<u>17-5-202, MCA</u>	Definitions	
	1	Chapter 7. Budgeting and Appropriations
17 7 102 MCA	Montana school for the deaf and blind	
<u>17-7-162, MCA</u>	exempt from vacancy savings	Title 10. Dublic Poticoment System
		Title 19. Public Retirement System
10.20.101.1404	Definitions	Chapter 20. Teachers Retirement
<u>19-20-101, MCA</u> 19-20-302, MCA	Definitions	
<u>19-20-302, MCA</u>	Active membership	
		Title 20. Education
20.1.101.MCA	Definitions	Chapter 1. General Provisions
<u>20-1-101, MCA</u>	Definitions	
<u>20-1-212, MCA</u>	Destruction of records by school officer	
<u>20-1-213, MCA</u>	Transfer of school records	
20.1.202. MC4	Conduct of school on Saturday or Sunday	
<u>20-1-303, MCA</u>	prohibited exceptions	
<u>20-1-304, MCA</u>	Pupil-instruction-related day	Charter 2 State Decide and Commissions
		Chapter 2. State Boards and Commissions

20-2-101, MCA	Combined boards as state board budget review officers meetings quorum	The board of public education and the board of regents meeting together as the state board of education shall be responsible for long-range planning and for coordinating and evaluating policies and programs for the public educational systems of the state. The state board of education shall review and unify the budget requests of educational entities assigned by law to the board of public education, the board of regents, or the state board of education and shall submit a unified budget request with recommendations to the appropriate state agency.
20-2-111, MCA	Officers of boards quorum	The board of public education and the board of regents may each select a presiding officer from among their appointed members
	Quarterly meetings of boards called	
<u>20-2-112, MCA</u>	meetings notice of meetings	The board of public education and the board of regents shall meet at least quarterly
<u>20-2-113, MCA</u>	Per diem of board members expenses	
	Adoption of rules seal record of	
<u>20-2-114, MCA ^</u>	proceedings	Adopt rules
<u>20-2-121, MCA ^</u>	Board of public education powers and duties	The board of public education shall: (1) effect an orderly and uniform system for teacher certification and specialist certification and for the issuance of an emergency authorization of employment by adopting the policies prescribed by 20-4-102 and 20-4-111; (2) consider the suspension or revocation of teacher or specialist certificates and appeals from the denial of teacher or specialist certification in accordance with the provisions of 20-4-10; (3) administer and order the distribution of BASE aid in accordance with the provisions of 20-9-344; (4) adopt and enforce policies to provide uniform standards and regulations for the design, construction, and operation of school buses in accordance with the provisions of 20-10-111; (5) adopt policies prescribing the conditions when school may be conducted on Saturday and the types of pupil-instruction-related days and approval procedure for those days in accordance with the provisions of 20-7-101 and 20-7-102; (7) approve or disapprove educational media selected by the superintendent of public instruction for the educational media library in accordance with the provisions of 20-7-101; (8) adopt policies for the conduct of special education in accordance with the provisions of 20-7-402; (9) adopt rules for issuance of documents certifying equivalency of completion of secondary education in accordance with the provisions of 20-7-903; (11) adopt rules for student assessment in the public schools; and (12) perform any other duty prescribed from time to time by this title or any other act of the legislature.
20-2-122, MCA	Executive secretary to board of public education staff	The board of public education may: (1) appoint an executive secretary and employ other persons within legislatively authorized appropriations; (2) prescribe the term, duties, and compensation of its executive secretary; (3) provide office space for its staff to carry out its duties.
20-2-403, MCA	Duties	
	·	Chapter 3. Elected Officials
<u>20-3-101, MCA</u>	Election and qualifications	
<u>20-3-106, MCA</u>	Supervision of schools powers and duties*	
<u>20-3-205, MCA</u>	Powers and duties	
<u>20-3-323, MCA</u>	District policy and record of acts	
<u>20-3-324, MCA</u>	Powers and duties	
		Chapter 4. Teachers, Superintendents, and Principals
<u>20-4-102, MCA</u>	Board of public education policies*	To effect an orderly and uniform system of teacher and specialist certification, the board of public education shall, upon the recommendation of the superintendent of public instruction and in accordance with the provisions of this title, prescribe and adopt policies for the issuance of teacher or specialist certificates. Such policies shall provide for: (1) reasonable training and experience requirements for teacher, specialist, supervisor, and administrative certificates and endorsements thereon as provided by the certification classification in 20-4-106; (2) the renewal of teacher or specialist certificates based on the same conditions prescribed for the initial issuance of certificates; (3) the conduct of hearings on teacher or specialist certificate as an instructor of pupils; and (5) any other policy, not inconsistent with the law, which is necessary for the proper operation of a system of teacher and specialist certification.
<u>20-4-103, MCA</u>	Issuance of teacher or specialist certificates	

20-4-106, MCA	Classifications of teacher and specialist certificates*	(1) The superintendent of public instruction shall issue teacher certificates and the board of public education shall adopt teacher certification policies on the basis of the following classifications of teacher certificates
20-4-100, MCA 20-4-107, MCA		
<u>20-4-107, IVICA</u>	Outstanding teacher certificates	
20 4 109 1464	Term of teacher and specialist certificates	
<u>20-4-108, MCA</u>	renewal	
<u>20-4-109, MCA</u>	Fees for teacher and specialist certificates	
	Letter of reprimand, suspension,	(1) The board of public education may issue a letter of reprimand or may suspend or revoke the teacher, administrator, or specialist certificate of any
<u>20-4-110, MCA</u>	revocation, and denial of certificate*	person for the following reasons
<u>20-4-111, MCA</u>	Emergency authorization of employment	
	Designated official for purposes of	
<u>20-4-122, MCA</u>	interstate agreement	
<u>20-4-131, MCA</u>	Definitions	
<u>20-4-132, MCA</u>	Meetings assistance	
<u>20-4-133, MCA</u>	Duties of the council	
	Duties of teacher nonpayment for failure	
<u>20-4-301, MCA</u>	to comply	
<u>20-4-502, MCA</u>	Definitions	
<u>20-4-503, MCA</u>	Critical quality educator shortages	impacted by critical quality educator shortages. (2) The board of public education shall publish an annual report listing the schools and the licensure or endorsement areas identified as impacted by critical quality educator shortages, explaining the reasons that specific schools and licensure or endorseme areas have been identified and providing information regarding any success in retention. (3) Quality educators working at schools identified in subsectio (1) are eligible for repayment of all or part of the quality educator's outstanding educational loans existing at the time of application in accordance with the eligibility and award criteria established under this part.
		Chapter 5. Pupils
<u>20-5-102, MCA</u>	Compulsory enrollment and excuses	
		Chapter 7. School Instruction and Special Programs
<u>20-7-101, MCA ^</u>	Standards of accreditation*	Standards of accreditation for all schools must be adopted by the board of public education upon the recommendations of the superintendent of public instruction.
<u>20-7-102, MCA</u>	Accreditation of schools*	(1) The conditions under which each elementary school, each middle school, each junior high school, 7th and 8th grades funded at high school rates, ar each high school operates must be reviewed by the superintendent of public instruction to determine compliance with the standards of accreditation. The accreditation status of each school must then be established by the board of public education upon the recommendation of the superintendent of pub- instruction. Notification of the accreditation status for the applicable school year or years must be given to each district by the superintendent of public instruction.
<u>20-7-104, MCA</u>	Transparency and public availability of public school performance data reporting availability for timely use to improve instruction	
<u>20-7-111, MCA ^</u>	Instruction in public schools	The board of public education shall define and specify the basic instructional program for pupils in public schools, and such program shall be set forth in the standards of accreditation. Other instruction may be given when approved by the board of trustees.
20-7-118, MCA	Offsite provision of educational services by school district*	
<u>20-7-131, MCA</u>	Equivalency of completion of secondary education	

20-7-202, MCA	School library required	
20-7-205, MCA	Reporting school library information	
20-7-401, MCA	Definitions	
<u>20-7-402, MCA</u>	Special education to comply with board policies*	
<u>20-7-403, MCA</u>	Duties of superintendent of public instruction	
<u>20-7-414, MCA</u>	Determination of children in need and type of special education needed*	
20-7-431, MCA	Allowable cost schedule for special programs superintendent to make rules annual accounting*	
<u>20-7-454, MCA</u>	Final approval and filing of full service education cooperative contract	
<u>20-7-475, MCA</u>	Blind persons' literacy rights and education - personnel training	The board of public education shall establish standards to ensure that individuals who provide Braille instruction are appropriately trained and supervised.
<u>20-7-804, MCA</u>	Authority of board of public education	In all cases where school property is utilized, the board of public education shall have authority: (1) to establish minimum qualifications of local recreational directors and instructors; and (2) to prepare or cause to be prepared, published, and distributed adequate and appropriate manuals and other materials as it may deem necessary or suitable to carry on said recreational program and to carry out the provisions of this part.
<u>20-7-903, MCA</u>	Programs to serve gifted and talented children compliance with board policy funding	
<u>20-7-904, MCA</u>	Review and recommendations of proposals	(1) The policies of the board of public education must assure that program proposals submitted by school districts to the superintendent of public instruction contain: (a) evidence that identification procedures are comprehensive and appropriate; (b) a program description including stated needs and measurable objectives designed to meet those needs; (c) evidence that the activities are appropriate and will serve to achieve the program objectives; and (d) a method to evaluate the effectiveness of the program. (2) School districts may request assistance from the staff of the superintendent in formulating program proposals. (3) The superintendent of public instruction shall supervise and coordinate the programs for gifted and talented children by: (a) recommending to the board of public education the adoption of those policies necessary to establish a planned and coordinated program; and (b) establishing a procedure for review and approval of program proposals.
20-7-1201, MCA	Montana digital academy purposes governance	teacher appointed by the board of public education; a Montana-licensed school district administrator appointed by the board of public education; a trustee of a Montana school district appointed by the board of public education.
	Boreinanee	Chapter 8. Montana School for the Deaf and Blind
<u>20-8-101, MCA</u>	Montana school for deaf and blind state- supported special school	Control over the Montana school for the deaf and blind.
<u>20-8-103, MCA</u>	Board of public education rules	The board of public education shall adopt and prescribe rules as the board considers necessary and proper for the maintenance and government of the school, the admission of children in conformity with the provisions of this chapter, and the qualifications and compensation of the superintendent and teaching staff of the school, provided that the superintendent must have a ready and working knowledge of the sign language.
<u>20-8-106, MCA</u>	Duration of attendance at school suspension or expulsion transfer	
<u>20-8-107, MCA</u>	Admission of nonresident children and advance payment of cost Indian children*	The Montana school for the deaf and blind is authorized to negotiate with an out-of-state educational institution to place a student at the school. If a group of out-of-state students attends the Montana school for the deaf and blind, the educational institution of the other state shall pay in advance to the Montana school for the deaf and blind an amount of money for each student determined as a result of a negotiated agreement between the superintendent of the Montana school for the deaf and blind and the out-of-state educational institution. The agreement must be approved by the board of public education.

<u>20-8-111, MCA</u> <u>20-8-113, MCA</u> <u>20-8-120, MCA</u> <u>20-8-121, MCA</u>	Duty of board of public education as to property of school Duties of superintendent of school for the deaf and blind Communications skills required of certain employees Transportation of students at school	The board of public education shall, either directly or through a contract with a nonprofit corporation, receive, hold, manage, use, and dispose of real and personal property transferred to the board or to the state of Montana by purchase, gift, devise, or bequest or otherwise acquired and the proceeds, interest, and income of the property for the use and benefit of the school for the deaf and blind. All donations, gifts, devises, or grants vest in the board or its designee, as trustee for the state of Montana, for the use and benefit of the school and its students.
		Chapter 9. Finance
<u>20-9-161, MCA</u> 20-9-213, MCA	Definition of budget amendment for budgeting purposes Duties of trustees	
	Calculation of average number belonging	
<u>20-9-311, MCA</u> 20-9-327, MCA	(ANB) 3-year averaging* Quality educator payment	
<u>20-9-344, MCA</u>	Duties of board of public education for distribution of BASE aid	(1) The board of public education shall administer and distribute the BASE aid and state advances for county equalization in the manner and with the powers and duties provided by law. The board of public education: (a) shall adopt policies for regulating the distribution of BASE aid and state advances for county equalization in accordance with the provisions of law; (b) may require reports from the county superintendents, county treasurers, and trustees that it considers necessary; and (c) shall order the superintendent of public instruction to distribute the BASE aid on the basis of each district's annual entitlement to the aid as established by the superintendent of public instruction. In ordering the distribution of BASE aid, the board of public education may not increase or decrease the BASE aid distribution to any district on account of any difference that may occur during the school fiscal year between budgeted and actual receipts from any other source of school revenue. (2) The board of public education may order the superintendent of public instruction to withhold distribution of BASE aid from a district when the district fails to: (a) submit reports or budgets as required by law or rules adopted by the board of public education; or (b) maintain accredited status because of failure to meet the board of public education's assurance and performance standards. (3) Prior to any proposed order by the board of public education to withhold distribution of BASE aid or county equalization money, the district is entitled to a contested case hearing before the board of public education, as provided under the Montana Administrative Procedure Act.
<u>20-9-346, MCA</u>	Duties of superintendent of public instruction for state and county equalization aid distribution*	
20-9-376, MCA	Purpose of increased funding beyond inflation	
		Chapter 10. Transportation and Food Services
<u>20-10-101, MCA</u>	Definitions	
<u>20-10-103, MCA</u>	School bus driver qualifications*	
<u>20-10-104, MCA</u>	Penalty for violating law or rules	

20-1	.0-111, MCA	Duties of board of public education	(1) The board of public education, with the advice of the Montana department of justice and the superintendent of public instruction, shall adopt and enforce policies, not inconsistent with the motor vehicle laws, to provide uniform standards and regulations for the design, construction, and operation of school buses in the state of Montana. The policies must: (a) prescribe minimum standards for the design, construction, and operation of school buses consistent with: (i) the recommendations adopted by the national conference on school transportation; and (ii) the federal motor vehicle safety standards; (b) prescribe standards and specifications for the lighting equipment and special warning devices to be carried by school buses in conformity with: (i) current specifications approved by the society of automobile engineers; (ii) motor vehicle laws; and (iii) the requirement that all school buses have an alternately flashing prewarning lighting system of four amber signal lamps to be used while preparing to stop and an alternately flashing warning lighting system of four red signal lamps to be used while stopped in accordance with 61-9-402; (c) establish other driver qualifications considered necessary in addition to the qualifications required in 20-10-103; (d) prescribe criteria for the establishment of transportation service areas for school bus purposes by the county transportation committee that shall allow for the establishment of service areas without regard to the district boundary lines within the county; (e) prescribe other criteria for the determination of the residence of a pupil that may be considered necessary in addition to the criteria established in 20-10-105; and (f) prescribe standards for the measurement of the child seating capacity of school buses, to be known as the rated capacity. (2) The board of public education shall prescribe other policies necessary for the proper administration and operation of individual transportation programs that are consistent with the transportation provisions o
		Duties of superintendent of public instruction*	
20-1			
<u>20-1</u>		Private party contract for transportation individual transportation contract	
20-1		Schedule of maximum reimbursement by mileage rates	
20-1		State transportation reimbursement*	
		County transportation reimbursement	
		Acceptance, expenditure, and	
		administration of federal school food	
20-1		services money	
		,	Chapter 20. School Elections
<u>2</u> 0-2	20-201, MCA	Calling of school election*	
			Chapter 26. Student Financial Assistance
<u>20-2</u>	26-603, MCA	Definitions	
			Title 52. Family Services
			Chapter 5. Corrections
<u>52-5</u>	5-106, MCA	Curricula at facilities	
			Title 61. Motor Vehicles
			Chapter 9. Vehicle Equipment
		Audible and visual signals on police,	
		emergency vehicles, and on-scene	
<u>61-9</u>	9-402, MCA	command vehicles immunity	
<u>61-9</u>	9-502, MCA	Semiannual inspection of school buses	
		· · · · · · · · · · · · · · · · · · ·	

^ currently in BPE authority memo

*duties of the Superintendent of Public Instruction

COURT CASES Involving The Board of Public Education

BOARD OF PUBLIC EDUCATION-v-THOMAS L. JUDGE, GOVERNOR

Decided July 5, 1975 by the Montana Supreme Court The issue was whether the Board of Public Education or the Board of Education would be responsible for vocational education. The Supreme Court found in a declaratory judgment in the Board of Public Education's favor and said that HB 566 which created a Board of Vocational Education under the Board of Education was unconstitutional.

MICHAEL PERETTI, et al –v- STATE OF MONTANA, THE BOARD OF PUBLIC EDUCATION and its members.

Decided July 19, 1989 by the Montana Supreme Court

This case was begun in 1977 by students in the "Career Pilot Program" at the Missoula Vo-tech, the case centered on the Board's authority to cut programs due to a decrease in the legislative appropriation. The students' alleged loss of the program translated into loss of opportunity and requested the awarding of significant damages. The Fourth Judicial District Court (Missoula) found in their favor, but the Supreme Court in a 5/2 decision revered the order and found in favor of the State and the Board.

HELENA ELEMENTARY SCHOOL DISTRICT NO. 1 etc., et al –v- the STATE OF MONTANA; etc., et al.

Decided February 1, 1989 by the Montana Supreme Court Commonly called "The Underfunded Lawsuit", the court found the financing of public schools in Montana to be unconstitutional with respect to student opportunity and taxpayer equity. Of special interest to the Board of Public Education It found that "the Montana School Accreditation Standards are minimum standards upon which quality education must be built". At this time the Court had been asked to retain jurisdiction by the plaintiff schools until July 1, 1991.

THE ASSOCIATED PRESS, et al -v- THE BOARD OF PUBLIC EDUCATION

Decided August 4, 1989 by the First Judicial District Court

Generally referred to as the Open Meeting Lawsuit, the press asked for a summary judgment declaring that subsection of 25-7-602 MCA was unconstitutional. This is the part of the law which allows public bodies to close meetings when discussing litigation strategy. The Board used this section of the law during a conference call and thus became the defendant in the case. The judge found that the constitution takes a very strong stand on the public's right to know and found that section of law unconstitutional.

THE MONTANA BOARD OF PUBLIC EDUCATION et al –v- MONTANA ADMINISTRATIVE CODE COMMITTEE

Decided March 1992 by Judge Sherlock of the Montana First Judicial District Court, Lewis & Clark County.

Generally referred to as the "Sherlock Decision", the adopted rule 10.55.804 stating "schools shall make an identifiable effort to provide educational services to gifted and talented students, which are commensurate with their needs and foster a positive self-image." The Administrative

Code Committee felt that this rule was in contravention of Section 20-7-902 (1), MCA, which provides "A school district may identify gifted and talented children and devise programs to serve them." In 1991 the legislature passed HB 116 which repealed Rule 10.55.804 . The Board of Public Education felt it had the authority to promulgate the aforementioned rule pursuant to the Article X, Section 9(3)(a), of the Montana Constitution of 1972. The Board brought a judgment action against HB 116. It was found that HB 116 was invalid and that "the Board of Public Education, pursuant to Article X, Section 9(3), of the Montana Constitution, is vested with constitutional rule-making authority. This provision is self-executing and independent of any power that is delegated to the Board by the legislature. The Board's rule mandating gifted and talented programs is within the purview of the Board's constitution. HB 116, to the extent that it interferes or conflicts with the Board's constitutional rule-making power, is in violation of the separation of powers doctrine of Article III, Section 1, of the Montana Constitution, and is therefore invalid and of no further force or effect."

Tab 3

BOARD OF PUBLIC EDUCATION - ADMINISTRATIVE RULES INDEX

CHAPTER 51- ORGANIZATIONAL RULE	LINK TO CHAPTER 51
CHAPTER 52- PROCEDURAL RULES	LINK TO CHAPTER 52
CHAPTER 53- CONTENT STANDARDS	LINK TO CHAPTER 53
CHAPTER 54- CONTENT STANDARDS AND PERFORMANCE DESCRIPTORS	LINK TO CHAPTER 54
CHAPTER 55- STANDARDS OF ACCREDITATION	LINK TO CHAPTER 55
CHAPTER 56- ASSESSMENT	LINK TO CHAPTER 56
CHAPTER 57- EDUCATOR LICENSURE	LINK TO CHAPTER 57
CHAPTER 58 - STANDARDS FOR STATE APPROVAL OF TEACHER EDUCATION PROGRAMS LEADING TO INTERSTATE RECIPROCITY OF TEACHER CERTIFICATION	LINK TO CHAPTER 58
CHAPTER 59- SCHOOL FOR THE DEAF AND BLIND FOUNDATION	LINK TO CHAPTER 59
CHAPTER 60- SPECIAL EDUCATION	LINK TO CHAPTER 60
CHAPTER 61- MONTANA SCHOOL FOR THE DEAF AND BLIND	LINK TO CHAPTER 61
CHAPTER 63- EARLY CHILDHOOD EDUCATION	LINK TO CHAPTER 63
CHAPTER 64- TRANSPORTATION	LINK TO CHAPTER 64
CHAPTER 65- HOURS AND DAYS OF INSTRUCTION	LINK TO CHAPTER 65
CHAPTER 66- ADULT SECONDARY EDUCATION CREDENTIALS	LINK TO CHAPTER 66
CHAPTER 67 - POLICY ESTABLISHING STATE AID DISTRUBUTION SCHEDULE FOR PUBLIC SCHOOL DISTRICTS	LINK TO CHAPTER 67
CHAPTER 68- POLICY ESTABLISHING EDUCATIONAL MEDIA LIBRARY	LINK TO CHAPTER 68

Roles and Responsibilities

ROLES AND RESPONSIBILITIES

Board of Public Education <u>Authority</u>

Constitution of Montana -- Article X -- EDUCATION AND PUBLIC LANDS

Section 9. Boards of education. (1) There is a state board of education composed of the board of regents of higher education and the boar

d of public education. It is responsible for long-range planning, and for coordinating and evaluating policies and programs for the state's educational systems. It shall submit unified budget requests. A tie vote at any meeting may be broken by the governor, who is an ex officio member of each component board.

(2) (a) The government and control of the Montana university system is vested in a board of regents of higher education which shall have full power, responsibility, and authority to supervise, coordinate, manage and control the Montana university system and shall supervise and coordinate other public educational institutions assigned by law.

(b) The board consists of seven members appointed by the governor, and confirmed by the senate, to overlapping terms, as provided by law. The governor and superintendent of public instruction are ex officio non-voting members of the board.

(c) The board shall appoint a commissioner of higher education and prescribe his term and duties.

(d) The funds and appropriations under the control of the board of regents are subject to the same audit provisions as are all other state funds.

(3) (a) There is a board of public education to exercise general supervision over the public school system and such other public educational institutions as may be assigned by law. Other duties of the board shall be provided by law.

(b) The board consists of seven members appointed by the governor, and confirmed by the senate, to overlapping terms as provided by law. The governor, commissioner of higher education and state superintendent of public instruction shall be ex officio non-voting members of the board.

Constitution of Montana -- Article III -- GENERAL GOVERNMENT

Section 1. Separation of powers. The power of the government of this state is divided into three distinct branches--legislative, executive, and judicial. No person or persons charged with the exercise of power properly belonging to one branch shall exercise any power properly belonging to either of the others, except as in this constitution expressly directed or permitted.

Montana Code Annotated 2021 – Adoption of Rules

20-2-114. Adoption of rules -- seal -- record of proceedings. The board of public education, the board of regents, and the state board of education each shall:

(1) adopt rules consistent with the constitution or laws of the state of Montana necessary for its own government or the proper execution of the powers and duties conferred upon it by law;

(2) adopt and use an official seal to authenticate its official acts; and

(3) keep a record of its proceedings.

Montana Code Annotated 2021 – Powers and Duties

20-2-121. Board of public education -- powers and duties. The board of public education shall:

(1) effect an orderly and uniform system for teacher certification and specialist certification and for the issuance of an emergency authorization of employment by adopting the policies prescribed by **20-4-102** and **20-4-111**;

(2) consider the suspension or revocation of teacher or specialist certificates and appeals from the denial of teacher or specialist certification in accordance with the provisions of **20-4-110**;

(3) administer and order the distribution of BASE aid in accordance with the provisions of **20-9-344**;

(4) adopt and enforce policies to provide uniform standards and regulations for the design, construction, and operation of school buses in accordance with the provisions of **20-10-111**;

(5) adopt policies prescribing the conditions when school may be conducted on Saturday and the types of pupil-instruction-related days and approval procedure for those days in accordance with the provisions of **20-1-303** and **20-1-304**;

(6) adopt standards of accreditation and establish the accreditation status of every school in accordance with the provisions of **20-7-101** and **20-7-102**;

(7) approve or disapprove educational media selected by the superintendent of public instruction for the educational media library in accordance with the provisions of **20-7-201**;

(8) adopt policies for the conduct of special education in accordance with the provisions of **20-7-402**;

(9) adopt rules for issuance of documents certifying equivalency of completion of secondary education in accordance with **20-7-131**;

(10) adopt policies for the conduct of programs for gifted and talented children in accordance with the provisions of **20-7-903** and **20-7-904**;

(11) adopt rules for student assessment in the public schools; and

(12) perform any other duty prescribed from time to time by this title or any other act of the legislature.

Montana Code Annotated 2021 – Standards of Accreditation

20-7-101. Standards of accreditation. (1) Standards of accreditation for all schools must be adopted by the board of public education upon the recommendations of the superintendent of public instruction. The superintendent shall develop recommendations in accordance with subsection (2). The recommendations presented to the board must include an economic impact statement, as described in **2-4-405**, prepared in consultation with the negotiated rulemaking committee under subsection (2).

(2) The accreditation standards recommended by the superintendent of public instruction must be developed through the negotiated rulemaking process under Title 2, chapter 5, part 1. The superintendent may form a negotiated rulemaking committee for accreditation standards to consider multiple proposals. The negotiated rulemaking committee may not exist for longer than 2 years. The committee must represent the diverse circumstances of schools of all sizes across the state and must include representatives from the following groups:

- (a) school district trustees;
- (b) school administrators;
- (c) teachers;
- (d) school business officials;
- (e) parents; and
- (f) taxpayers.

(3) Prior to adoption or amendment of any accreditation standard, the board shall submit each proposal, including the economic impact statement required under subsection (1), to the education interim committee for review at least 1 month in advance of a scheduled committee meeting.

(4) Unless the expenditures by school districts required under the proposal are determined by the education interim committee to be insubstantial expenditures that can be readily absorbed into the budgets of existing district programs, the board may not implement the standard until July 1 following the next regular legislative session and shall request that the same legislature fund implementation of the proposed standard.

(5) Standards for the retention of school records must be as provided in **20-1-212**.

Montana Code Annotated 2021 – School Bus Standards

20-10-111. Duties of board of public education. (1) The board of public education, with the advice of the Montana department of justice and the superintendent of public instruction, shall adopt and enforce policies, not inconsistent with the motor vehicle laws, to provide uniform standards and regulations for the design, construction, and operation of school buses in the state of Montana. The policies must:

(a) prescribe minimum standards for the design, construction, and operation of school buses consistent with:

(i) the recommendations adopted by the national conference on school transportation; and

(ii) the federal motor vehicle safety standards;

(b) prescribe standards and specifications for the lighting equipment and special warning devices to be carried by school buses in conformity with:

(i) current specifications approved by the society of automobile engineers;

(ii) motor vehicle laws; and

(iii) the requirement that all school buses have an alternately flashing prewarning lighting system of four amber signal lamps to be used while preparing to stop and an alternately flashing warning lighting system of four red signal lamps to be used while stopped in accordance with **61-9-402**;

(c) establish other driver qualifications considered necessary in addition to the qualifications required in **20-10-103**;

(d) prescribe criteria for the establishment of transportation service areas for school bus purposes by the county transportation committee that shall allow for the establishment of service areas without regard to the district boundary lines within the county;

(e) prescribe other criteria for the determination of the residence of a pupil that may be considered necessary in addition to the criteria established in **20-10-105**; and

(f) prescribe standards for the measurement of the child seating capacity of school buses, to be known as the rated capacity.

(2) The board of public education shall prescribe other policies necessary for the proper administration and operation of individual transportation programs that are consistent with the transportation provisions of this title.

Montana Code Annotated 2021 – Montana School for the Deaf and Blind

20-8-101. Montana school for deaf and blind -- state-supported special school. The school for the deaf and blind, located in the city of Great Falls, is known and designated as the Montana school for the deaf and blind and must be conducted as a separate and independent unit and special school of the state of Montana under the general supervision, direction, and control of the board of public education. However, the transfer of that school or any change in the name of the school or in the objects or purposes of the school may not be

considered or construed to impair or work any forfeiture or alteration of any rights, grants, or property made to or acquired by that school or by the state for the use and benefit of that school.

Montana Code Annotated 2021 – Montana School for the Deaf and Blind

20-8-103. Board of public education rules. The board of public education shall adopt and prescribe rules as the board considers necessary and proper for the maintenance and government of the school, the admission of children in conformity with the provisions of this chapter, and the qualifications and compensation of the superintendent and teaching staff of the school, provided that the superintendent must have a ready and working knowledge of the sign language.

Montana First Judicial District Court County of Lewis and Clark

MONTANA BOARD OF PUBLIC EDUCATION,

Petitioner,

Cause No. BDV – 91 – 1072

vs.

MONTANA ADMINISTRATIVE CODE COMMITTEE, ORDER AND DECISION Respondent.

This matter is before the Court on motions by all parties for summary judgment.

FACTUAL BACKGROUND

In 1989, the Board of Public Education (hereinafter the Board), adopted Rule 10.55.804, A.R.M. That rule, in pertinent part, provided as follows:

Beginning 7-1-92 the school shall make an identifiable effort to provide educational services to gifted and talented students, which are commensurate with their needs and foster a positive self-image.

The Administrative Code Committee felt that the aforementioned rule was in contravention of Section 20-7-902(1), MCA, which provides:

A school district may identify gifted and talented children and devise programs to serve them." (emphasis added).

The Board would not change its rule. Thereafter, at the request of the Administrative Code Committee, the 1991 legislature passed House Bill 116 which states as follows:

Whereas, the Legislature, not the Executive Branch, is the lawmaking branch of the state government under the Montana Constitution; and

Whereas, the Legislature may delegate its power to pass laws to the Executive Branch, which may then, within certain limits, adopt administrative rules that have the force and effect of law; and

Whereas, a rule may not conflict with a statute and is invalid if it does; and

Whereas, Section 20-7-902(1), MCA, provides that "a school district may identify gifted and talented children and devise programs to serve them" and Rule 10.55.804 ARM mandates a gifted and talented children program in each school, thereby directly and clearly conflicting with the statute; and Whereas, the Legislature has made a gifted and talented children program discretionary, at the choice of each local school board, the Legislature nonetheless affirms its support of gifted and talented education and encourages local school districts to identify gifted and talented students and design and implement programs that meet the needs of those students.

Be it enacted by the legislature of the State of Montana:

Section 1. Repealer. Rule .10. 55.804, ARM, is repealed.

Section 2 Effective Date. This Act is effective July 1, 1991.

The Board felt that it had the authority to promulgate the aforementioned rule pursuant to the Article X, Section 9(3)(a), of the Montana Constitution of 1972, which provides:

There is a board of public education to exercise general supervision over the public school system and such other public educational institutions as may be assigned by law. Other duties of the board shall be provided by law.

The Board brought the instant declaratory judgment action seeking a ruling as follows:

- 1. The legislative branch is not the sole law-making, or rule-making body under the Montana Constitution. Rather, the Board of Public Education, in exercising its Art. X Sec. 9(3) powers of "general supervision" has constitutional rule-making authority. This provision is self-executing, and the authority granted is independent of any power that is "delegated" to the Board by the legislature.
- 2. The Board's accreditation standards, including the rule mandating gifted and talented programs, are within the purview of its Art. X Sec. 9(3), constitutional powers of "general supervision".
- 3. That House Bill 116 and/or 20-7-902 MCA, to the extent they interfere or conflict with the Board's constitutional rule-making are in violation of the separation of powers doctrine of Art. III Sec. 1 of the Montana Constitution and are therefore invalid and of no legal effect.

STANDARD OF REVIEW

Before reviewing the factual matter in particular, it would be helpful to review the standard that this Court will use in granting a motion for summary judgment. As all are aware, this Court cannot grant a motion for summary judgment if a genuine issue of material fact exists. Rule 56, M.R.Civ.P. Summary judgment encourages judicial economy through the elimination of unnecessary trial, delay, and expense. Wagner v. Glasgow Livestock Sale Co., 222 Mont. 385, 389, 722 P.2d 1165, 1168

(1986); Clarks Fork National Bank v. Papp, 215 Mont. 494, 496, 698 P.2d 851, 852-853 (1985); Bonawitz v. Bourke, 173 Mont. 179, 182, 567 P.2d 32, 33 (1977).

Summary judgment, however, will only be granted when the record discloses no genuine issue of material fact and the moving party is entitled to judgment as a matter of law. See Rule 56(c), M.R.Civ.P.; Cate v. Hargrave, 209 Mont. 265, 269, 689 P.2d 952, 954 (1984). The movant has the initial burden to show that there is a complete absence of any genuine issue of material fact. To satisfy this burden, the movant must make a clear showing as to what the truth is so as to exclude any real doubt as to the existence of any genuine issue of material fact. Kober & Kyriss v. Billings Deac. Hosp., 148 Mont. 117, 417 P.2d 476 (1966).

The opposing party must then come forward with substantial evidence that raises a genuine issue of material fact in order to defeat the motion. Denny Driscoll Boys Home v. State, 227 Mont. 177, 179, 737 P.2d 1150, 1151 (1987). Such motions, however, are clearly not favored. "[T]he procedure is never to be a substitute for trial if a factual controversy exists." Reaves v. Reinbold, 189 Mont. 284, 288, 615 P.2d 896, 898 (1980). If there is any doubt as to the propriety of a motion for summary judgment, it should be denied. Rogers v. Swingley, 206 Mont. 306, 670 P.2d 1386 (1983); Cheyenne Western Bank v. Young, 1 Mont. 492, 587587 P.2d 401 (1978); Kober at 122, 417 P.2d at 479.

Clearly, summary judgment is appropriate since there is no disputed question of fact, as has been acknowledged by both parties.

This Court is of the view that the Board's motion should be granted.

IMMUNITY

The parties have done a heroic effort of briefing the Court on the question of whether or not the Administrative Code Committee has immunity from the present action. This Court feels, however, that the immunity issue need not be addressed or decided in order to resolve this matter. The Court has before it the State of Montana as a defendant. Clearly, the Board is entitled to have House Bill 116 tested before a Court. Perhaps the Administrative Code Committee is not the appropriate defendant. Clearly, however, the State of

Montana is an appropriate defendant in such an action. Thus, in order to avoid the question of whether or not the Administrative Code Committee is immune, the Court will dismiss the Administrative Code Committee from this suit. This, however, still leaves the question of whether or not House Bill 116 improperly interfered with the Board's constitutional authority.

CONSTITUTIONALITY OF H.B. 116

The Court has been directed to a West Virginia case that is very persuasive. See West Virginia Board of Education vs. Hechler, 376 S.E.2d 839 (West Virginia 1988). In that case, the Supreme Court of West Virginia noted that Article XII, Section 2, of the West Virginia State Constitution provided:

The general supervision of the free schools of the state shall be vested in the West Virginia Board of Education which shall perform such duties as may be prescribed by law.

Id. at 842.

Pursuant to that Constitutional enactment, the West Virginia Board of Education adopted rules concerning design and equipment of school buses. The board filed their rule with the West Virginia secretary of state for publication. However, the secretary of state of West Virginia refused to file the rule because the Board had failed to first submit the rule to a legislative oversight committee. The West Virginia Supreme Court held that any attempt to impede rules proposed by the West Virginia Board of Education was not consistent with the general supervisory powers conferred upon the board by the West Virginia constitution.

The West Virginia court noted that state legislators, since they infrequently meet, cannot assume supervisory responsibility for public schools. In such cases, the supervision and administrative control over the state school system is placed in a State Board of Education. Decisions that pertain to education should be faced by those who possess expertise in the educational area. Id. at 842.

The West Virginia court noted that the Board of Education enjoyed a special standing due to its placement in the West Virginia Constitution. The Supreme Court of West Virginia held that the particular rule-making by the State Board of Education was within the meaning of general supervision of state schools as announced by the West Virginia Constitution, and that any statutory provision that interfered with such rule-making was unconstitutional. Id. at 843.

This is precisely the situation presented before this Court. In the first instance, the West Virginia constitutional provision in question in Hechler is very similar to Article X, Section 9(3), of the Montana Constitution. As in Hechler, we here have a situation where the Montana legislature is interfering with the rule-making authority of a constitutionally created Board of Education. This being the case, that statutory interference is unconstitutional.

The Montana Constitution provides:

The power of the government of this state is divided into three distinct branches--legislative, executive, and judicial. No person or persons charged with the exercise of power properly belonging to one branch shall exercise any power properly belonging to either of the others, except as in this constitution expressly directed or permitted.

See Montana Constitution, Art. III, sec. l.

This Court is cognizant of the fact that there must be balancing between the powers of the legislature and those of special boards created by Montana's Constitution. This balancing was discussed in detail in the case of Board of Regents vs. Judge, 168 Mont. 433, 543 P.2d 1323 (1975). However, in this case, this Court is convinced that the rule here in question, as adopted by the Board, is well within its constitutional prerogative to exercise general supervision over the public school system.

In its brief, the State of Montana has delved extensively into comments made by delegates to the 1972 constitutional convention. However, if the language of the Constitution is clear, it may not be ignored. Further, if the language is clear, its meaning is to be ascertained from the Constitution itself construing the language as written. This being the case, there is no occasion for construction since the language is plain and unambiguous. See General Agriculture Corporation v. Moore, 166 Mont. 510, 516, 534 P.2d 859 (1975).

Further, the State notes that the rule, as originally suggested by the Board, was allegedly drafted pursuant to statutory authority and not pursuant to the Constitution. Thus, argues the State, the Board cannot

now seek to use the Constitution to support the passage of the rule. With this contention this Court cannot agree. The Board is a constitutionally recognized and created agency. As such, it is not subject to the usual administrative and legislative constraints to which the State refers. For example, it matters not that the Board may or may not have precisely complied with the Montana Administrative Procedure Act in adopting the rule in question. That Act is enacted by the legislature. As noted earlier, the legislature cannot interfere with other constitutionally created bodies that are properly conducting their business.

Further, the State points to the Attorney General's opinion contained at 44 Op. Att'y Gen. No. 4. However, that opinion expressly indicated that it was not dealing with any constitutional power of the Board.

The State exalts form over substance and would require the Board to perform a meaningless act. The State seems to be contending that one of the reasons this rule is invalid is that the Board did not follow precise administrative procedures. Thus, argues the Board, if the Board did follow these precise administrative procedures, and indicated that the rule was not being adopted pursuant to a statute but pursuant to the Constitution, then perhaps the rule would be valid. This Court considers such a procedure to be a futile act. This Court will not require the Board to go through such a futile procedure. Perhaps that argument would be well taken if we were here dealing with a board or agency created by another branch of government. However, we are dealing with a constitutionally-empowered board.

Based on the above, the Court hereby enters its declaratory ruling as follows:

The Board of Public Education, pursuant to Article X, Section 9(3), of the Montana Constitution, is vested with constitutional rule-making authority. This provision is self-executing and independent of any power that is delegated to the Board by the legislature. The Board's rule mandating gifted and talented programs is within the purview of the Board's constitutional power of general supervision pursuant to Article X, Section 9(3), of the Montana Constitution. House Bill 116, to the extent that it interferes or conflicts with the Board's constitutional rule-making power, is in violation of the separation of powers doctrine of Article III, Section 1, of the Montana Constitution, and is therefore invalid and of no further force or effect.

DATED this day of March, 1992. s/JUDGE SHERLOCK pc: W. William Leaphart Eddye McClure Judy Browning

<u>Certification Standards and Practices Advisory Council</u> <u>Authority</u>

Montana Code Annotated 2019 – Certification Standards and Practices Advisory Council

2-15-1522. Certification standards and practices advisory council. (1) There is a certification standards and practices advisory council allocated to the board of public education.

(2) The council consists of seven members appointed by majority vote of the board of public education. The membership of the council must include:

- (a) three teachers engaged in classroom teaching, including:
- (i) one who teaches within kindergarten through grade 8;
- (ii) one who teaches within grades 9 through 12; and
- (iii) one additional teacher from any category in subsection (2)(a) or (2)(b);
- (b) one person employed as a specialist or K-12 specialist;

(c) one faculty member from an approved teacher education program offered by an accredited teacher education institution;

- (d) one person employed as an administrator, with the certification required in **20-4-106**(1)(c); and
- (e) one school district trustee.

(3) The board of public education shall select and appoint the members by June 1. If a vacancy occurs on the council, the board of public education shall appoint a person from the category of membership, as provided in subsection (2), in which the vacancy has occurred to serve the unexpired term.

(4) Members shall serve staggered 3-year terms and must be appointed so that no more than three appointments expire in any 1 year.

Montana Code Annotated 2019 – Fees for Teacher and Specialist Certificates

20-4-109. Fees for teacher and specialist certificates. (1) A person applying for the issuance or renewal of a teacher or specialist certificate shall pay a fee not to exceed \$6 for each school fiscal year that the certificate is valid. In addition to this fee, a person who has never held any class of Montana teacher or specialist certificate or for whom an emergency authorization of employment has never been issued shall pay a filing fee of \$6. The fees must be paid to the superintendent of public instruction, who shall deposit the fees with the state treasurer to the credit of the state special revenue fund account, created in subsection (2), to be used in the following manner:

(a) \$4 for expenses of the certification standards and practices advisory council created in 2-15-1522; (b)

\$2 to the board of public education and the certification standards and practices advisory council for

activities in support of the constitutional and statutory duties of the board of public education and the certification standards and practices advisory council.

(2) There is an account in the state special revenue fund. Money from fees for teacher or specialist certificates required in subsection (1) must be deposited in the account.

Montana Code Annotated 2019 – Duties of the Council

20-4-133. Duties of the council. (1) The council shall study and make recommendations to the board of public education in the following areas:

(a) teacher certification standards, including but not limited to precertification training and education requirements and certification renewal requirements and procedures;

(b) administrator certification standards, including but not limited to precertification training and education requirements and certification renewal requirements and procedures;

(c) specialist certification standards, including but not limited to precertification training and education requirements and certification renewal requirements and procedures;

(d) feasibility of establishing standards of professional practices and ethical conduct;

(e) the status and efficacy of approved teacher education programs in Montana; and

(f) policies related to the denial, suspension, and revocation of teacher, administrator, and specialist certification and the appeals process. For the purpose of preparing recommendations in this area, the council is authorized to review the individual cases and files that have been submitted to the board of public education.

(2) The council shall submit a written report annually to the board of public education with its recommendations for the above areas. The council may submit recommendations to the board of public education at other times that the council considers appropriate.

(3) The board of public education shall:

(a) at a regularly scheduled meeting, consider any recommendations and reports of the council; and (b) approve, disapprove, or modify each recommendation of the council by majority vote of the board.

Tab 4

STATE OF MONTANA BOARD OF PUBLIC EDUCATION

BYLAWS

Article I. Name

The legal name of the Board is the Board of Public Education.

Article II. Objective

The objective of the Board is to carry out its constitutional and statutory responsibility to exercise general supervision, in cooperation with the Superintendent of Public Instruction, over the public school system and other such public educational institutions as may be assigned by law.

Article III. Membership

The Board consists of seven members appointed by the Governor and confirmed by the Senate. Not more than four may be from each of the two commission districts per § 5-1-102 (2) (a) (b), MCA, and not more than four may be affiliated with the same political party. The Governor, Superintendent of Public Instruction, and Commissioner of Higher Education are ex officio, non-voting members of the Board. There is also a non-voting student member. The terms of members appointed to the Board shall be seven years. When a vacancy occurs, the Governor shall appoint a member for the remainder of the term of the incumbent. Members appointed to the Board, before discharging their duties, shall take and subscribe to the constitutional oath of office.

Article IV. Officers

The officers of the Board shall consist of a Chairperson and Vice Chairperson. The Chairperson and Vice Chairperson shall be elected among the appointed membership for the period of one year; annual reelection is permissible. Election of the Chairperson and Vice Chairperson shall be conducted by voice vote. The Chairperson and Vice Chairperson elect shall assume their respective office upon adjournment of the meeting at which they were elected. If the office of the Chairperson or Vice Chairperson is vacated prior to the expiration of the term, the Board will hold an election to fill the vacated office; the newly elected officer will serve for the remainder of the unexpired term and assume the gavel immediately. The duties of the Chairperson shall include presiding at meetings, participation in the construction of meeting agendas and appointing all committees. The Chairperson shall vote on all matters. In the absence of the Chairperson, the Vice Chairperson shall preside and shall perform such duties as are prescribed for the Chairperson.

Article V. Executive Director

The Board shall appoint, prescribe the term and duties, and establish the salary of the Executive Director. The Executive Director shall serve as administrator to the Board and also as liaison between the Board and the Superintendent of Public Instruction, the Commissioner of Higher Education, the Legislature, and the Governor's office.

Article VI. Meetings

According to § 20-2-112, MCA, the Board shall meet at least quarterly. Special meetings may be called by the Governor, the chairperson of the Board, the Executive Director, or a request in writing of four regular appointed members. When necessary, the Board may hold meetings for resolution of specific agenda items either by a meeting in person, by conference call, or by a combination of both. In the case of a special meeting, the Executive Director shall notify each regular and ex officio member either by e-mail, mail, or by telephone sufficiently in advance of the meeting to allow all Board members to travel to the meeting site from their principal Montana residence.

The Board of Public Education and the Board of Regents shall meet at least twice yearly as the State Board of Education per § 20-2-101, MCA.

Meetings of the Board shall be open to the public. The Chairperson may close the meeting to the public if he or she determines:

- a. That the demand of individual privacy clearly exceeds the merits of public disclosure, or
- b. That an open meeting would have a detrimental effect on the bargaining or the litigating position of the Board.

The Chairperson shall read for the minutes the reason for the closing, or the minutes will show that the person in question requested a closed session.

Article VII. Quorum

A majority of the appointed members shall constitute a quorum for the transaction of business.

Article VIII. Organization

Section A. Officers

The Board shall select, by a majority vote, a Chairperson and Vice Chairperson from its appointed members each September. The term of elected office shall be for one year. The Chairperson shall be the presiding officer and shall preside over all regular, special, and public meetings of the Board. The Vice Chairperson shall preform the functions of the Chairperson in their absence.

Section B. Committees

Standing committees shall be as follows:

- 1. An Executive Committee: composed of the Chairperson, Vice Chairperson, and the Executive Director
- 2. An Accreditation Committee
- 3. A Licensure Committee
- 4. A Montana School for the Deaf and Blind Committee
- 5. A Legislative Committee
- 6. An Assessment Committee
- 7. An Education Interim Committee

The Board may create special committees as deemed necessary to carry out the responsibilities of the Board. Members of the special committees shall be appointed by the Chairperson.

Duties of the committees shall be to review, report on, and make recommendations concerning any item referred to them and alert the Chairperson and Executive Director on any matters which should be placed on the agenda for Board discussion or action. The Chairperson and the Executive Director shall serve as ex officio, non-voting members of all committees.

The Board shall establish a Montana School for the Deaf and Blind Committee. Due to the uniqueness of the operations of the Montana School for the Deaf and Blind, the Committee is expected to meet more regularly than other committees of the Board. As required under § 20-8-101, MCA, the Montana School for the Deaf and Blind is under general supervision, direction, and control of the Board. This relationship requires more regular oversight and involvement in the maintenance and governance of the school.

Article IV. Order of Business

The regular order of business shall be as follows:

- 1. Call to Order
- 2. Pledge of Allegiance
- 3. Roll Call
- 4. Statement of Public Participation
- 5. Welcome Visitors
- 6. Items Pulled from Consent Agenda
- 7. Consent Agenda Adoption

8. Agenda Adoption9. Agenda10. Date and Place of Next Meeting11. Adjournment

Article X. Communications

All official communications should come to the attention of the Board through the Executive Director of the Board.

Article XI. Parliamentary Procedure

The Board will use Robert's Rules of Order as a guide on questions of parliamentary procedure.

Article XII. Amendments

These bylaws may be added to or amended by a majority vote at any meeting of the Board of Public Education provided that a quorum is present and provided that the proposed amendment is sent in writing to members of the Board of Public Education at least seven days in advance.

Article XIII. Professional Development

The Board of Public Education offers professional development opportunities for Board members whenever possible. Board members may attend at least one professional development conference each year, when funding is available. All requests must be submitted to the Executive Director at least one month prior to the conference. Board members should submit the request using the Request and Justification for Travel Form. All out of state travel and travel that exceeds \$1,000 must be approved by the Executive Committee prior to participation.

Request and Justification for Travel Form (mt.gov)

Tab 5

Reimbursement Information

This is a handy reminder of what items need to be included in this packet. If all the information is included in your folder at the end of the meeting, there shouldn't be any delays in your reimbursement.

- **Travel Expense Voucher**—You <u>NEED</u> to sign and date this form.
- **Travel Detail Form**—Please fill out <u>everything</u> on this form.
- Motel and/or Airline Receipt—Reimbursement <u>cannot</u> be made without the receipt in our office.

Thanks so much!

MONTANA BOARD OF PUBLIC EDUCATION TRAVEL DETAILS

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*APPROXIMATE TIME

- 1. Please submit this form along with your Motel/Hotel receipt and signed travel vouchers to the Council secretary before you leave.
- 2. If you are submitting your travel claim separately or have done travel other than the Board meetings, please be sure to submit your claim within a 10-day time period.
- 3. If you are traveling and will complete your travel before June 30th of any year, you must have the travel claim turned in before June 30th.
- 4. Any travel performed before June 30th and not submitted before July 1st <u>CANNOT BE</u> <u>REIMBURSED DUE TO FISCAL YEAR ENDING.</u>
- 5. If you have any questions, please call the Board Secretary at 444-6576.

TRAVEL GUIDE

Meals:

- 1. Must have traveled for more than 3 continuous hours and be a distance of at least 15 miles from headquarters or home, whichever is closer. (ARM 2.4.126)
- A maximum of 2 meals during the travel shift. A travel shift is defined as that period of time beginning 1 hour before or terminated more than 1 hour after normally assigned work shift. (ARM 2.4.127)
- 3. Time ranges Must have traveled for more than 3 continuous hours within one of the following time ranges (ARM 2.4.128):

<u>Travel Time:</u>	In-State	<u>Out-of-State</u>
 Three hours or less 	None	None
 Greater than three hours and at least three hours within the ranges below: 		
Morning (12:01 a.m. – 10:00 a.m.) Midday (10:01 a.m. – 3:00 p.m.) Evening (3:01 p.m. – 12:00 midnight)	\$7.50 \$8.50 \$14.50	\$13.00 \$15.00 \$26.00
Total for the day:	\$30.50	\$54.00

- Only 1 meal per day when travel is performed solely within the confines of a travel shift. (ARM 2.4.130)
- Two meals per 24-hour calendar day when departing within the travel shift but returning outside the limits or departing prior to travel shift and returning during travel shift. (ARM 2.4.130)

<u>Mileage:</u>

The reimbursement rate for mileage driven in connection with State business is 58.5 cents per mile. To claim reimbursement at this rate the employee must qualify according to the Administrative Rules of Montana (A.R.M.) Section 2.4.114.

FOR ALL RATES AND SPECIFIC RULES SEE TRAVEL REGULATIONS AT

http://doa.mt.gov/doatravel/travelmain.asp

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Tab 6

Section II Montana School for the Deaf and Blind (Foundation)

MSDB Foundation

Alone we can do so little; together we can do so much. - Helen Keller

The MSDB Foundation provides Montana's deaf and blind children with opportunities for academic and social development similar to those of other children, in order to better prepare them for independent lives.

With the help of many generous donors, the Foundation has funded a large technology program that brought the School into the 21st century, an updated and automated library with an expanded collection, a playground accessible for children with vision or hearing loss, and many programs that directly benefit MSDB students.

The MSDB Foundation provides ongoing support for:

- job training and career preparation
- assistive technology
- outreach services for students in their home communities
- capital improvements on campus

Each year, the Foundation supports a wide range of academic and extracurricular activities that improve the students' self confidence, quality of life, and education. These include:

- MSDB's Academic Bowl team
- Visually Impaired Games
- Summer camps for kids from across the state
- Family Learning Weekends
- Academic achievement awards
- Field trips
- Holiday parties, proms, and a yearbook
- Expressions of Silence a performing group of students who use sign language choreographed to recorded music to "sing" songs for audiences at various events.

Board of Directors

Officers

Shawn Tulloch – President

Bozeman Program Manager – Deaf Services, VR Member since 2014 - Term expires 2023

Laura Walker, Secretary/Treasurer

Great Falls Attorney at Jardine, Stephenson, Blewett & Weaver, P.C. Member since 2017 - 2022

Board Members

Bonnie DeNoma, Great Falls MSDB Foundation, Retired Member years 2020 - 2022

Cathy Copeland, Billings

ASL Interpreter Member years 2020 - 2022

Casey Schreiner, Great Falls

Director of the Montana State Workforce Innovation Board Three Term State Representative Member years 2017

DeeDee Franzen, Glasgow

Parent of Former VI Student Member years 2020 - 2022

Doug Little, Great Falls Retired Teacher Member years 2016 - 2021

Gary McManus, Great Falls MSDB Teacher, Retired Member years 2017 - 2022

Foundation Contact

D. J. Lott Executive Assistant MSDB Foundation Office

Mark Willmarth, Great Falls

Training & Development Coordinator at City of Great Falls Co-owner of Vision West Inc. Member years 2017 - 2022

Rick Thompson, Glasgow

Dept. of Public Health & Human Services, Retired Member years 2017 – 2022

Jim Kelly, Great Falls

MSDB Student Life Director Member years 2017 – 2022

Scott Patera, Ex-Officio

Great Falls Northwestern Energy, Retired Member since 1992 Term expires 2021

Travis Stevenson, Great Falls

Co-owner OverHere Consulting Members years 2017 - 2022

Hollis Fudge, Great Falls

Network and System Administration Member years 2017 - 2022

MSDB Contact

Paul Furthmyre MSDB Interim Superintendent Since March 2020

Mark Willmarth – Vice President Great Falls - Vision West Member since 2017 - Term expires 2022

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AGREEMENT BETWEEN THE MONTANA BOARD OF PUBLIC EDUCATION AND THE MONTANA SCHOOL FOR THE DEAF AND THE BLIND FOUNDATION, INC. SEPTEMBER 15, 2014

This agreement ("Agreement") is entered into by the Montana Board of Public Education ("Board") and the Montana School for the Deaf and the Blind Foundation, Inc. ("Foundation"), a non-profit corporation organized under the laws of the State of Montana.

RECITALS

WHEREAS, the Montana School for the Deaf and the Blind ("School") is an independent institution under the general supervision, direction and control of the Board of Public Education ("Board") as described in Mont. Code Ann. 20-8-101; and

WHEREAS, the Montana School for the Deaf and the Blind Foundation, Inc. ("Foundation") is a private, nonprofit corporation organized for the purpose of benefiting children and youths who are deaf, hard of hearing, blind, visually impaired and deaf blind and who are, or have been, students of the School for the Deaf and the Blind; and

WHEREAS, the Foundation is an independent corporation whose relationship to the Board and the School is described in this Agreement, the Articles of Incorporation of the Foundation, the By-laws of the Foundation, and Rules 10.59.101 through 104, Administrative Rules of Montana; and

WHEREAS, pursuant to Mont. Code Ann. 20-8-111, the Board has the authority, through a contract with a nonprofit corporation, to designate to said nonprofit corporation the power to receive, hold, manage, use, and dispose of real and personal property

transferred to the Board or to the State of Montana by purchase, gift, devise, or bequest or otherwise acquired and the proceeds, interest, and income of the property for the use and benefit of the School; and

WHEREAS, the Board and the Foundation wish to enter into this Agreement in order to make the Foundation its designee as described in Mont. Code Ann. 20-8-111 and in order to establish the relative duties and responsibilities of the parties.

NOW THEREFORE, based upon the above recitals and the mutual agreements contained in this Agreement, the parties agree as follows:

I. Designation of Foundation.

Pursuant to Mont. Code Ann. 20-8-111, the Board hereby engages the Foundation to render, and the Foundation agrees to render to the Board, the receipt holding, management, use and disposal of all real and personal property transferred to the Board or to the State of Montana by purchase, gift, devise, bequest or otherwise, and the proceeds, interest, and income thereof for the use and benefit of the students and programs of the School.

II. Articles of Incorporation.

The Foundation agrees that it shall maintain articles of incorporation which include the following provisions:

A. The Superintendent of the School shall by virtue of his or her office be one of the members of the Foundation's Board of Directors until his or her successor is duly appointed.

B. A designated member of the Foundation Board will present a quarterly report to the Board of Public Education either by mail or in person that would include a budget summary and minutes of meetings held.

III. Foundation Bylaws.

The Foundation agrees that it shall maintain bylaws which without limitation cover selection of officers, meetings, compensation for services and amendment procedures.

IV. Foundation Duties and Responsibilities.

A. The Foundation shall receive, hold, manage, use and dispose of real and personal property made or transferred to the Board or to the State of Montana by purchase, gift, devise, bequest or otherwise acquired, and the proceeds, interest and income for the use and benefit of the students and former students of the School and other students served by the School.

B. In fulfilling its responsibilities under this Agreement and Mont. Code Ann. 20-8-111, the Foundation agrees that it will:

1. Comply with applicable state and federal law;

2. Maintain financial and accounting records in accordance with generally accepted accounting principles, have an audit performed by a certified public accountant at least once every two years, and provide the Board with a copy of the most recently audited financial statement;

3. Provide the legislative auditor access to records as may be necessary to comply with the requirements of Mont. Code Ann. 18-1-118(2), except that the financial

records of private donors are confidential and shall not be released or accessed by the public unless required by law;

4. Establish and maintain a written policy covering the acceptance, management, disposal or expenditure of income, proceeds, interest and property managed by the Foundation pursuant to this Agreement.

V. Relationship Between Foundation and Board.

A The Board recognizes that the Foundation is a private, nonprofit organization independent of the Board;

B. The Board agrees to encourage and maintain the independence of the Foundation, while fostering a cooperative relationship between the Board and the Foundation;

C. The Foundation agrees to cooperate with the Board in fulfilling the Foundation's purposes as defined in its articles of incorporation and in complying with its responsibilities under this Agreement.

VI. Liability Exposure.

The parties agree that the liability of the Board, its officials and employees, is controlled and limited by the provisions of title 2, chap. 9, Mont. Code Ann. Any provisions of this Agreement shall be controlled, limited, and otherwise modified to limit any liability of the State of Montana and the Board to that set forth in title 2, chap. 9, Mont. Code Ann.

VII. Indemnification.

Each party agrees to be responsible and assume liability for its own wrongful or

negligent acts or omissions, or those of its officers, agents or employees, to the full extent required by law. Each party agrees to maintain reasonable coverage for such liabilities either through commercial insurance or a reasonable self-insurance mechanism, and the terms of such insurance coverage or self-insurance mechanism shall be provided to the other party upon request.

VIII. Term of Agreement; Entire Agreement.

This Agreement shall begin on the date of its execution by both parties and shall continue until terminated by either party as provided in this Agreement or until superseded by a subsequent agreement between the parties. This Agreement shall be considered the sole and entire Agreement between the parties and shall supersede and replace all pre-existing agreements between the parties.

IX. Termination.

This Agreement may be terminated at any time by the mutual written consent of the parties or upon sixty (60) days written notice by one party to the other party.

X. Dissolution.

If the Foundation's corporate structure is dissolved, the board of directors of the Foundation shall dispose of all the assets of the Foundation in accordance with the laws of the State of Montana and the terms of its articles of incorporation and bylaws. Any assets not so disposed of shall, to the extent allowed by law, be transferred to the Board.

XI. Amendments.

This Agreement may be modified by written amendments signed by authorized representatives of both parties.

XII. Disputes and Venue.

This Agreement is governed by the laws of the State of Montana. The parties agree that any litigation concerning this Agreement must be brought in the First Judicial District Court in and for the County of Lewis and Clark, State of Montana. Each party shall pay its own costs and attorney fees.

The following persons, being duly authorized to sign this Agreement and bind the above-named parties, do hereby execute this Agreement on the date shown below.

MONTANA SCHOOL FOR THE DEAF AND THE BLIND FOUNDATION, INC.

By: Title: Date: Oct 29, 2014

BOARD OF PUBLIC EDUCATION

By: <u>Sharen Carroll</u> Title: <u>Chair</u> Date: <u>November 13</u>, 2014

Tab 7

Montana School for the Deaf and Blind (MSDB)

A Dedicated Team of Experts

MSDB's professional team of teachers and specialists has been highly trained to meet the specific educational needs of students with vision or hearing loss. The majority of the School's teachers have advanced degrees in the education of the deaf or the education of the blind, and their expertise is matched by their passion for their work.

Working in collaboration with the experienced and caring teachers, outreach consultants, and interpreters are two audiologists, a speech pathologist, communication technician, orientation and mobility specialist, occupational therapist, physical therapist, guidance counselor, behavior specialist, and a school psychologist. The residential cottage attendants are trained and certified under the Residential Child and Youth Care Professional Program.

This dedicated staff of experts is committed to providing the best educational experiences to their students. The staff is led by an administrative team consisting of a Superintendent, Principal, Dean of Students, and Business Manager. The education departments are led by a Supervising Teacher of the Deaf and a Supervising Teacher of the Blind.

Superintendent	Principal
Paul Furthmyre	Paul Furthmyre
Dean of Students	Business Manager
Jim Kelly	Donna Schmidt

Supervising Teacher of the Deaf and Hard of Hearing

Julie-Dee Alt

Supervising Teacher of the Blind and Visually Impaired

Carol Clayton-Bye

School Psychologist	Guidance Counselor
Chris Gutschenritter	Jennifer Briggs
Behavior Specialist	Audiologist
Yvette Smail	Kathy Johnson
Orientation & Mobility Specialist	Speech Pathologist
Geri Darko	Sherri Widhalm
Occupational Therapist	Physical Therapist
Stephanie Annis	Laurie McRae

Tab 8

Section III Certification Standards and **Practices Advisory** Council (CSPAC)

<u>COUNCIL MEMBERS</u> <u>Term Expires</u>

6/1/23	Teresa Marchant Vice Chair K-12 Specialist (Lockwood) <u>mrsmarchant@yahoo.com</u>	1700 River View Dr Billings, MT 59105	C 406-697-5252		
6/1/23	Dr. Trent Atkins Post-Secondary (University of Montana) <u>Trent.Atkins@umontana.edu</u>	College of Education) 32 Campus Dr Missoula, MT 59871	H 406-821-2183 W 406-243-4978		
6/1/23	Barbara Brown Teacher K-8 (Lolo) <u>bbrown@loloschools.org</u> <u>bib1267@msn.com</u>	5135 Cattle Dr Missoula, MT 59808	H 406-531-6654 W 406-273-6686		
6/1/24	Dr. Kate Eisele Teacher 9-12 (Big Sky) <u>keisele@bssd72.org</u>	356 Buffalo Drive West Yellowstone, MT 59758	W 406-995-4281		
6/1/24	Kelly Elder Chair Teacher K-8 (Helena) <u>kelder@helenaschools.org</u>	620 N Davis Helena, MT 59601 F 406-324-2801	W 406-324-2799 C 406-461-1995		
6/1/24	Dr. Jill Rocksund School District Trustee (Columbia Falls <u>j_rocksund@cfmtschools.net</u>	917 Vans Ave) Columbia Falls, MT 59912	H 406-892-1822 C 406-212-0166		
6/1/25	Hannah Nieskens Administrator (Whitehall) <u>hnieskens@whitehallmt.org</u>	564 MT Highway 359 Cardwell, MT 59721	C 406-600-1120 W 406-287-3455		
<u>STAFF</u>					
McCall Flynn Executive Direc <u>mflynn@mt.go</u>	0001	PO Box 200601 Helena, MT 59620-0601	O 406-444-0300 F 406-444-0847 C 406-691-0550		
Kris Stockton Administrative <u>kmstockton@m</u>	-	PO Box 200601 Helena MT 59620-0601	O 406-444-0302 F 406-444-0847		
Julie Balsam Administrative jbalsam@mt.go		PO Box 200601 Helena MT 59620-0601	O 406-444-6576 F 406-444-0847		

2022-2023 CSPAC Meeting Calendar

October 6, 2022	Joint CSPAC/COD	Helena
January 27, 2023		Missoula
April 19, 2023		Helena
July 12, 2023	(Joint BPE)	Helena

MISSION STATEMENT:

The mission of the Certification Standards and Practices Advisory Council is to study and make recommendations to the Board of Public Education on certification issues concerning teachers, administrators, and specialists; professional standards and ethical conduct; the status and efficacy of approved educator preparation programs in Montana; and policies related to the denial, suspension, and revocation of educator certification and the appeals process.

CSPAC GOALS 2022-2023

- 1) Study and make recommendations to the Board of Public Education on the status and efficacy of approved teacher educator programs in Montana.
 - a. Participate in the Council for the Accreditation of Educator Preparation/Montana accreditation reviews, when possible.
 - b. Continued review of Chapter 58 Professional Educator Preparation Program Standards.
 - c. Continue to work with the Office of Public Instruction (OPI) to encourage the implementation of mentor programs across Montana to facilitate the induction of beginning teachers into the profession of teaching.
- 2) Study and make recommendations to the Board of Public Education in the area of licensure renewal requirements and procedures.
 - a. Continued review of Chapter 57 Educator Licensure Standards.
 - As funding permits, attend the following conferences: Western States Certification, National Association of State Directors of Teacher Education and Certification (NASDTEC), and National Commission on Teaching and America's Future.
 - c. Meet annually with the Board of Public Education and the Montana Council of Deans of Education.
- **3)** Study and make recommendations to the Board of Public Education on policies related to the denial, suspension, and revocation of teachers' licenses and the appeals process.
 - a. Continued review of Chapter 57 Educator Licensure Standards.
 - b. Attend NASDTEC Professional Practices Institute, when possible.
- 4) Study and make recommendations to the Board of Public Education regarding establishing standards of professional practices and ethical conduct.
 - a. Work with OPI to develop a framework for professional development based on best practices.
 - b. As funding permits, attend NASDTEC Professional Practices Institute.
 - c. Review the Professional Educators of Montana Code of Ethics every five years.
 - Continued review of Chapter 57 Educator Licensure Standards to study the process utilized in Montana for reviewing cases of suspension, revocation, and denial of educator licensure.

- 5) Study and make recommendations to the Board of Public Education on the status and efficacy of alternative and/or nontraditional teacher preparation opportunities.
 - a. Complete reviews of Class 8 Dual Credit Post-Secondary Faculty License applications at regularly scheduled meetings.
 - b. Monitor and review non-accredited educator preparation programs to ensure they are not acting as diploma mills.
 - c. Reiterate that distance learning, dual enrollment, alternative certification models, etc. are multi-faceted and inter-related concepts that cannot be viewed in isolation from one another.
 - d. Continued involvement in the implementation of the Montana Content Standards.

OTHER CSPAC ACTIVITES:

CSPAC will:

- 1) Monitor any teacher licensure issues that may emerge from the implementation of distance learning programs, like the Montana Digital Academy.
- 2) Continue to review Chapter 55 Accreditation Standards.
- **3)** Solicit input from the Board of Public Education and the Montana Council of Deans of Education regarding research priorities for CSPAC for the upcoming year.

Professional Educators of Montana Code of Ethics Model Principles

To serve the needs of all students, it is essential that professional educators strive to maintain the highest ethical standards. It is their responsibility to create learning environments to help all students reach their full potential while honoring the trust and confidence placed in them by students, families, colleagues, and the community.

The Professional Educators of Montana Code of Ethics serves as a set of aspirational principles intended to guide educator conduct and protect the rights of all students. These model principles are intended to be used by school districts, educator preparation programs, and other educational entities as they seek to adhere to the highest ethical standards in their service to students and families, the profession, and the community.

Principle I. Commitment to Students and Families. The ethical educator:

- A. Makes the well-being of students the foundation of all decisions and actions.
- B. Promotes a spirit of inquiry, creativity, and high expectations.
- C. Assures just and equitable treatment of every student.
- D. Protects students when their learning or well-being is threatened by the unsafe, incompetent, unethical, or illegal practice of any person.
- E. Keeps information confidential that has been obtained in the course of professional service, unless disclosure serves a compelling purpose in the best interest of students, or is required by law.
- F. Respects the roles, responsibilities, and rights of students, parents, and guardians.
- G. Maintains appropriate educator-student relationship boundaries in all respects, including speech, print, and digital communications.
- H. Demonstrates an understanding of educational inclusion, respects human diversity, and provides opportunities and resources for all students to reach their full potential.

Principle II. Commitment to the Profession. The ethical educator:

- A. Fulfills professional obligations with diligence and integrity.
- B. Demonstrates continued professional growth, collaboration, and accountability.
- C. Respects the roles, responsibilities, and rights of colleagues, support personnel, and supervisors.
- D. Contributes to the development of the profession's body of knowledge.
- E. Manages information, including student data and assessments, with integrity.
- F. Teaches without distortion, bias, or prejudice.
- G. Represents professional qualifications accurately.

Principle III. Commitment to the Community. The ethical educator:

- A. Models the principles of citizenship in a democratic society.
- B. Protects the civil and human rights of students and colleagues.
- C. Assumes responsibility for personal actions.
- D. Demonstrates good stewardship of public resources.
- E. Exemplifies a positive, active role in school-community relations.
- F. Adheres to the terms of contracts, district policies and procedures, and relevant statutes and regulations.
- G. Uses social media and digital communications responsibly and professionally.

Adopted by the Certification Standards and Practices Advisory Council October 2022 Accepted by the Board of Public Education November 2022



AN ACT TO CREATE A CERTIFICATION STANDARDS ANO PRACTICES ADVISORY COONCIL ALLOCATED TO THE BOARD OF PUBLIC EDUCATION; TO PROVIDE A SPECIAL REVENUE FOND FOR THE DISPOSITION OF A PORTION OF CERTIFICATION FEES TO COVER THE EXPENSES OF THE COONCIL; AMENDING SECTIONS 17-7-502 AND 20-4-109, MCA; ANO PROVIDING AN EFFECTIVE DATE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Definitions. As used in [sections 1 through 4], unless the context clearly indicates otherwise, the following definitions apply:

(1) "Approved teacher education program" means a programthat is **offered** by an accredited teacher education inscitution and approved by the board of public education.

(2) "Council" means the certification standards and practices advisory council created in [section 2].

(3) "Specialist" means a person emplo ed by a school district in a profession other than the teaching profession.

Section 2. Certification standards and practices advisory council. (1) **There** is a certification standards and practices advisory council allocated to the board of public education.

(2) The council consists of seven members appointed by majority vote of the board of public education. The membership of the council must include:

(a) four teachers engaged in classroom teaching, including:

(i) one who teaches within kindergarten through grade 8;

(ii) one who teaches within grades 9 through 12 or at a designated postsecondary vocational-technical center;

(iii) one who is employed **as a** specialist; and

(iv) one additional teacher from any category set forth in this subsection (2)(a);

(b) **one.** faculty member from an approved teacher education program offered by an accredited teacher education institution;

(c) one person employed as an administrator, with the certification required in 20-4-106(1)(c); and

(d) one school district trustee.

(3) The board of public education shall select and appoint the members by June 1. If a vacancy occurs on the council, the board of public education shall appoint a person from the categoryof membership, as provided in subsection (2), in which th vacancy has.occurred.

(4) The term of office of an appointed member is 2 years. Section

3. Officers quorum -- expenses -- meetings. (1)

The council shall select a chairman and a vice-chairman from its appointed members.

(2) A -quorum for a meeting is not less than four council members.

(3) Council members are entitled to travel expenses incurred for each day of attendance at council meetings or in the performance of any duty or service as a council member in

-2-

accordance with 2-18-501 through 2-18-503.

(4) The council shall meet quarterly and at other times asmay be required for the proper conduct of the business of the council at the call of the chairman.

(5) The council may adopt rules for the conduct of its business.

(6) The council shall keep a record of its proceedings.

(7) The council may request research, administrative, and clerical staff assistance from the board of public education.

Section 4. Duties of the council. (1) The council shall study and make recommendations to the board of public education in the following areas:

(a) teacher certification standards, including but notlimited to precertification training and education requirementsand certification renewal requirements and procedures;

(b) administrator certification standards, including but not limited to precertification training and education requirements and certification renewal requirements and procedures;

(c) specialist certification standards, including but not limited to precertification training and education requirements and certification renewal requirements and procedures;

(d) feasibility of establishing standards of professional practices and ethical conduct;

(e) the status and efficacy of approved teacher education programs in Montana; and

-3-

the purpose of preparing recommendations in this area, the council is authorized to review the individual cases and files that have **been** submitted to the board of public education.

(2) The council shall submit a written report annually to the board of public education wi h its recommendations for the above **areas**. The council may submit recommendations to the board of public education at other times that the council considers appropriate.

(3) The board of public education shall:

(a) at **a** regularly scheduled meeting, consider any recommendations and reports of the council; and

(b) **approve**, disapprove, or modify each recommendation of the council by majority vote of the board.

Sections. Section 20-4-109, MCA, is amended to read:

"20-4-109. Fees for teacher and specialist certificates. ill Each person applying for the issuance or renewal of a teacher or specialist certificate shall pay a fee <u>not to exceed \$4</u> for each school fiscal year that the certificate will be valid. In addition to this fee, each person who has never held any class of Montana teacher or specialist certificate or for whom an emergency authorization of employment has never been issued shall pay a filing fee of ll. Such fees shall be paid to the superintendent of public instruction, who shall deposit the fees with the state treasurer in the following manner:

(a) \$2 to the credit of the state special revenue fund created in subsection (2);

(b) \$2 to the general fund.

(2) There is an account in the state special revenue fund. Money from fees for teacher or specialist certificates required in subsection (1) must be deposited in the account. The money in the account is statutorily appropriated, as provided in 17-7-502, to the board of public education for expenses for the certification standards and practices advisory council created in [section 2]."

Section 6. Section 17-7-502, MCA, is amended to read: "17-

7-502. Statutory appropriations definition requisites for validity. (1) A statutory appropriation is an appropriation made by permanent law that authorizes spending by a state agency without the need for a biennial lP.gislative appropriation or budget amendment.

(2) Except as provided in subsection (4), to be effective, a statutory appropriation must comply with both of the following provisions:

(a) The law containing the statutory authority must be listed in subsection (3).

(b) The law or portion of the law making a statutory appropriation must specifically state that a statutory

appropriation is made as provided in'this section.

(3) The following laws are the only laws containing

- (a) 2-9-202;
- **(b)** 2-17-105;
- (C) 2-18-812;
- Cd) 10-3-203;
- (e) 10-3-312;
- (f) 10-3-314;
- (g) 10-4-301;
- (h) 13-37-304;
- (i) 15-31-702;
- (j) 15-36-112;
- .Ck) 15-70-101;
- (1) **16-1-404;**
- Cm) 16-1-410;
- (n) 16-1-411;
- (0) 17-3-212;
- (p) **17-5-404;**
- (q) **17-5-424**;
- (r) **17-5-804;**
- (s) 19-8-504;
- (t) 19- -702;
- (u) 19-9-1007;
- (V) 19-10-205;
- (w) 19-10-305;
- (xJ 19-10-506;

- (y) 19-11-512;
- (Z) 19-11-513;
- (aa) 19-11-606;
- (bb) 19-12-301;
- (CC) 19-13-604;
- (dd) 20-6-406;
- (ee) 20-:8-111;
- (ff) **23-5-612;**
- (gg) 37-51-501;
- (hh) **53-24-206;**
- (ii) 75-1-1101;
- (jj) 75-7-305;
- (**kk**) 80-2-103;
- (11) 80-2-228;
- (mm) 90-3-301;
- (nn) **90-3-302;**
- (00) 90-15-103;
- (pp) Sec. 13, EB 861, L. 1985; and

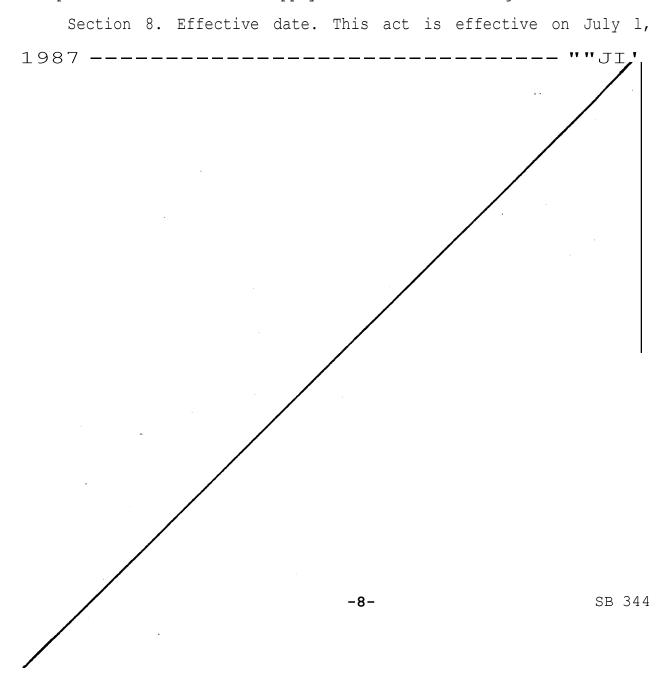
<u>{S9:2 20-4-109.</u>

(4) There is a statutory appropriation to pay the principal, interest, premiums, and costs of issuing, paying, and securing all bonds, notes, or other obligations, as due, that have been authorized and issued pursuant to the laws of Montana. Agencies that have entered into agreements authorized by the laws of Montana to pay the state treasurer, for deposit in accordance with

-7-

17-2-101 through 17-2-107, as determined by the state treasurer, an amount sufficient to pay the principal and interest as due on the bonds or notes have statutory appropriation authority for such payments."

Section 7. Codification instruction. Sections 1 through 4 are intended to be codified as an integral part of Title 20, and the provisions of Title 20 apply to sections 1 through 4.



SB 0344

BOARD OF PUBLIC EDUCATION

CERTIFICATION STANDARDS AND PRACTICES ADVISORY COUNCIL

BYLAWS

Article I. Name

The name of the organization shall be the Montana Certification Standards and Practices Advisory Council, and often referred to as CSPAC.

Article II. Purpose

The Montana Certification Standards and Practices Advisory Council, hereinafter referred to as the Council, has been formed in accordance with § 2-15-1522, MCA, with duties prescribed in § 20-4-133, MCA:

- 1. The Council shall study and make recommendations to the Board of Public Education in the following areas:
 - teacher certification standards, including but not limited to precertification training and education requirements and certification renewal requirements and procedures;
 - administrator certification standards, including but not limited to precertification training and education requirements and certification renewal requirements and procedures;
 - c. specialist certification standards, including but not limited to precertification training and education requirements and certification renewal requirements and procedures;
 - d. feasibility of establishing standards of professional practices and ethical conduct;
 - e. the status and efficacy of approved teacher education programs in Montana; and
 - f. policies related to the denial, suspension, and revocation of teacher, administrator, and specialist certification and the appeals process. For the purpose of preparing recommendations in this area, the council is authorized to review the individual cases and files that have been submitted to the board of public education.
- 2. The Council shall submit a written report annually to the Board of Public Education with its recommendations for the above areas. The Council may submit recommendations to the Board of Public Education at other times that the Council considers appropriate.

Article III. Membership

Membership. The Council shall consist of seven members appointed by a majority vote of the Board of Public Education. Per § 2-15-1522, MCA, the membership must include:

- 1. Three teachers engaged in classroom teaching, including:
 - a. one who teaches within kindergarten through grade 8;
 - b. one who teaches within grade 9 through 12; and
 - c. one additional teacher from any category in subsection (2)(a) or (2)(b) of § 2-15-1522, MCA;
- 2. One person employed as a specialist or K-12 specialist;
- 3. One faculty member from an accredited educator preparation provider;
- 4. One person employed as an administrator, with the licensure required in § 20-4-106(1)(c), MCA; and
- 5. One school district trustee.

Tenure.

- 1. The term of office of an appointed member is three years. If a vacancy occurs on the Council, the Board of Public Education shall appoint a person from the category of membership in which the vacancy occurred to serve the unexpired term. Regular appointments shall begin June 1, and end May 31, of the third year of the term.
- 2. Any member desiring to resign from the Council shall submit his/her resignation in writing to the Council and to the office of the Board of Public Education.

Compensation. Council members are entitled to travel expenses incurred for each day of attendance at Council meetings or in the performance of any duty or service as a Council member in accordance with § 2-18-501, MCA, through § 2-18-503, MCA. Eligible Council members are also entitled to per diem for each day of attendance at Council meetings, not to exceed eight days per year, in accordance with § 2-15-122, MCA.

In order to receive reimbursement or compensation for out-of-state activities, the Council member must obtain the approval of the Council Chairperson and the Council Administrator in advance of undertaking the activity.

Article IV. Meetings

Meetings. The Council shall meet quarterly and at other times as may be required for the proper conduct of the business of the Council at the call of the chairperson. All Council meetings shall be open to the public, in accordance with § 2-3-201, MCA. Such business may include, but not be limited to:

- 1. Information, discussion, and action on matters related to the purposes of the Council described in Article II;
- 2. Election of officers and appointments to committees as described in Article V;
- 3. Apprising the Board of Public Education of budgetary needs of the Council and making recommendations on a preliminary budget; and
- 4. Reviewing the Council budget on an ongoing basis for further recommendations to the Board.

Quorum. A quorum for a meeting shall be not less than four Council members.

Each Council member shall be given written notice of the day, time, and location of any regularly scheduled meeting no less than 48 hours prior to the meeting. Notification of the meeting will be delivered via email.

Absence. Recognizing the value of his/her contribution to the business of the Council, each Council member shall be responsible to notify the chairperson and staff in advance of any anticipated absence from a scheduled meeting. If a member is absent from three consecutive scheduled meetings, his/her membership shall be subject to review by the Board of Public Education to determine if the member's office shall be deemed vacant. If deemed vacant, the vacancy shall be filled in accordance with Article III.

Special Meetings. Special meetings may be called by the Chairperson of the Council or by a request in writing of four appointed members. When necessary, the Council may hold meetings for resolution of specific agenda items either by a meeting in person, by conference call, or by a combination of both. In the case of a special meeting, the Executive Director shall notify each member either by email, mail, or by telephone sufficiently in advance of the meeting to allow all Council members to travel to the meeting site from their principal Montana residence.

Meeting Procedure. The Council will use Robert's Rules of Order as a guide on questions of parliamentary procedure.

- 1. The regular order of business shall be as follows:
 - a. Call to order
 - b. Pledge of Allegiance

- c. Roll Call
- d. Statement of Participation
- e. Approval of the minutes of the preceding meeting
- f. Agenda adoption
- g. Agenda
- h. Date and place of next meeting
- i. Adjournment
- 3. An agenda shall set the structure for meetings of the Council.
 - a. A list of future agenda items shall be discussed as the last item of business by the Council at each regularly scheduled meeting.
 - b. The proposed agenda shall be included with the written notice of meeting required in this article.
 - c. Persons or organizations desiring to address the Council may make a request using the online Agenda Request process or by notifying the staff, Chair, or Vice Chair. Requests will be reviewed by the Council Chair and Vice Chair and considered for approval.
 - d. The proposed agenda becomes the approved agenda by a majority vote of Council members at the beginning of the meeting.
 - e. Whenever possible, support materials for the agenda shall be in electronic form and readily available to the membership.

Article V. Organization

Section A. Officers

- 1. The Council shall select, by majority vote, a chair and vice chair from its appointed members annually during the fall meeting of each year.
- 2. The term of elective office shall be for one year.
- 3. The chair shall be the presiding officer and shall preside over all regular, special, and public meetings of the Council. The vice chair shall perform the functions of the chair in the absence of the chair.

Section B. Committees

- 1. The chair may appoint Special Committees as needed.
- The Executive Committee shall consist of the chair, vice-chair, and Executive Director. The Executive Committee shall be responsible for presenting budgeting proposals to the Council and to the Board of Public Education. The Executive Committee shall be responsible for performing other duties as assigned by the chair or Council.

3. The committees will meet at times agreed upon by the majority of the committee. The Council Chair and Executive Director of the Board of Public Education shall be informed of the purpose, time, and place of all committee meetings.

Article VI. Communications

These bylaws may be added to or amended by a two-thirds majority vote of the entire Certification Standards and Practices Advisory Council provided that the proposed amendment is sent in writing to all members of the Certification Standards and Practices Advisory Council at least seven days in advance of the vote to amend the bylaws.

Article VII. Professional Development

The Council recommends professional development opportunities for Council members whenever possible.